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OFFICE WEST VIRGINIA
SECRETARY OF STATE

WEST VIRGINIA LEGISLATURE

SECOND REGULAR SESSION, 2004



ENROLLED

House Bill No. 4084

(By Delegates Michael, Mezzatesta, Leach, Warner,
Foster, Varner and Stalnaker)



Passed March 13, 2004

In Effect from Passage

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E N R O L L E D

H. B. 4084

(BY DELEGATES MICHAEL, MEZZATESTA, LEACH, WARNER,
FOSTER, VARNER AND STALNAKER)

[Passed March 13, 2004; in effect from passage.]

AN ACT to amend the code of West Virginia, 1931, as amended, by adding thereto a new article, designated §5A-3C-1, §5A-3C-2, §5A-3C-3, §5A-3C-4, §5A-3C-5, §5A-3C-6, §5A-3C-7, §5A-3C-8, §5A-3C-9, §5A-3C-10, §5A-3C-11, §5A-3C-12, §5A-3C-13, §5A-3C-14, §5A-3C-15, §5A-3C-16 and §5A-3C-17, all relating generally to the creation of a pharmaceutical program for the state; legislative findings; definitions; creation of the prescription drug assistance clearinghouse program; requiring costs of program to be paid by drug manufacturers; transfer of ownership of the program to the state; establishment of pharmaceutical discount program; eligibility for participation in the pharmaceutical discount program; discount pass through; creation of a West Virginia pharmaceutical cost management council; establishing membership; establishing powers and responsibilities; reporting requirements; authority to investigate the feasibility of purchasing Canadian drugs; authority to establish a pricing schedule to be implemented upon concurrent resolution of the legislature; authority to explore numerous strategies, policies, and programs, including, but not limited to, referenced prices for prescription drug purchases and pricing in the state; authority to

implement certain designated programs; state responsibilities; prohibiting restraint of trade; providing civil and criminal penalties for restraint of trade; advertising costs and reporting; rule-making authority; sunset provisions; and identifying potential use of savings.

Be it enacted by the Legislature of West Virginia:

That the code of West Virginia, 1931, as amended, be amended by adding thereto a new article, designated §5A-3C-1, §5A-3C-2, §5A-3C-3, §5A-3C-4, §5A-3C-5, §5A-3C-6, §5A-3C-7, §5A-3C-8, §5A-3C-9, §5A-3C-10, §5A-3C-11, §5A-3C-12, §5A-3C-13, §5A-3C-14, §5A-3C-15, §5A-3C-16 and §5A-3C-17, all to read as follows:

ARTICLE 3C. PHARMACEUTICAL AVAILABILITY AND AFFORDABILITY ACT OF 2004.

§5A-3C-1. Title.

1 The provisions of this article shall be known as and referred
2 to as the “West Virginia Pharmaceutical Availability and
3 Affordability Act”.

§5A-3C-2. Purpose.

1 (a) The Legislature finds:

2 (1) That the rising cost of prescription drugs has imposed
3 a significant hardship on individuals who have limited budgets,
4 are uninsured or who have prescription coverage that is unable
5 to control costs successfully due to cost shifting and disparate
6 pricing policies;

7 (2) That the average cost per prescription for seniors rose
8 significantly between one thousand nine hundred ninety-two
9 and two thousand, and is expected to continue increasing
10 significantly through two thousand ten;

11 (3) That there is an increasing need for citizens of West
12 Virginia to have affordable access to prescription drugs; and

13 (4) That the Legislature does not intend the imposition of
14 the programs under this article to penalize or otherwise jeopardize
15 the benefits of veterans and other recipients of federal
16 supply schedule drug prices.

17 (b) In an effort to promote healthy communities and to
18 protect the public health and welfare of West Virginia residents,
19 the Legislature finds that it is its responsibility to make every
20 effort to provide affordable prescription drugs for all residents
21 of West Virginia.

§5A-3C-3. Definitions.

1 In this article:

2 (1) “Advertising or marketing” means any manner of
3 communication of information, either directly or indirectly, that
4 is paid for and usually persuasive in nature about products,
5 services or ideas related to pharmaceuticals by identified
6 sponsors through various media, persons or other forms as
7 further defined by legislative rule.

8 (2) “AWP” or “average wholesale price” means the amount
9 determined from the latest publication of the blue book, a
10 universally subscribed pharmacist reference guide annually
11 published by the Hearst corporation. “AWP” or “average
12 wholesale price” may also be derived electronically from the
13 drug pricing database synonymous with the latest publication
14 of the blue book and furnished in the national drug data file
15 (NDDF) by first data bank (FDB), a service of the Hearst
16 corporation.

17 (3) “Dispensing fee” means the fee charged by a pharmacy
18 to dispense pharmaceuticals.

19 (4) “Drug manufacturer” or “pharmaceutical manufacturer”
20 means any entity which is engaged in: (A) The production,
21 preparation, propagation, compounding, conversion or process-
22 ing of prescription drug products, either directly or indirectly by
23 extraction from substances of natural origin, or independently
24 by means of chemical synthesis or by a combination of extrac-
25 tion and chemical synthesis; or (B) in the packaging, repackag-
26 ing, labeling, relabeling or distribution of prescription drug
27 products. “Drug manufacturer” or “pharmaceutical manufac-
28 turer” does not include a wholesale distributor of drugs or a
29 retail pharmacy licensed under state law.

30 (5) “Federal supply schedule” or “FSS” means the price
31 available to all federal agencies for the purchase of
32 pharmaceuticals authorized in the Veterans Health Care Act of
33 1992, PL 102-585. FSS prices are intended to equal or better the
34 prices manufacturers charge their “most-favored” non-federal
35 customers under comparable terms and conditions.

36 (6) “Multiple-source drug”, “innovator drug” and
37 “noninnovator drug” mean the following:

38 (A) The term “multiple-source drug” means, for which
39 there are two or more drug products which are: Rated as
40 therapeutically equivalent (under the food and drug administra-
41 tion’s most recent publication of “Approved Drug Products
42 with Therapeutic Equivalence Evaluations”), except as provided
43 in paragraph (B) of this subdivision, are pharmaceutically
44 equivalent and bioequivalent, as determined by the food and
45 drug administration, and the term “innovator drug” shall
46 hereinafter be referred to as “brand”. The term “innovator drug”
47 means a drug which is produced or distributed under an original
48 new drug application approved by the food and drug adminis-
49 tration, including a drug product marketed by any
50 cross-licensed producers or distributors operating under the new
51 drug application and any multiple-source drug that was origi-

52 nally marketed under an original new drug application approved
53 by the food and drug administration. The term “noninnovator
54 drug” shall hereinafter be referred to as “generic”. The term
55 “noninnovator drug” means a multiple-source drug that is not
56 an “innovator drug”.

57 (B) Paragraph (A) of this subdivision shall not apply if the
58 food and drug administration changes by regulation the
59 requirement that, for purposes of the publication described in
60 paragraph (A) of this subdivision, in order for drug products to
61 be rated as therapeutically equivalent, they must be pharmaceu-
62 tically equivalent and bioequivalent.

63 (7) “Labeler” means an entity or person that receives
64 prescription drugs from a manufacturer or wholesaler and
65 repackages those drugs for later retail sale and that has a labeler
66 code from the federal food and drug administration pursuant to
67 21 C. F. R. §207.20 (1999).

68 (8) “Person” means any natural person or persons or any
69 corporation, partnership, company, trust or association of
70 persons.

71 (9) “Pharmaceutical drug detailing” or “detailing” means
72 the function performed by a sales representative who is
73 employed by a pharmaceutical manufacturer for the purpose of:
74 Promotion of pharmaceutical drugs or related products;
75 education about pharmaceutical drugs or related products; or to
76 provide samples of pharmaceutical drugs, related products or
77 related materials, gifts, food or meals.

78 (10) “Savings” means the difference between the previous
79 price of a prescription drug including any discounts, rebates or
80 price containments and the current price after the effective date
81 of this article for the public employees insurance agency,
82 children’s health insurance program, medicaid and workers’

83 compensation programs or other programs which are payors for
84 prescription drugs.

85 (11) "Sole source" means a pharmaceutical that provides a
86 unique and powerful advantage available in the market to a
87 broad group of patients established under federal law.

88 (12) "West Virginia Pharmaceutical Cost Management
89 Council" or "council" means the council created pursuant to
90 section eight of this article.

§5A-3C-4. Creation of clearinghouse program.

1 (a) There is hereby created the state prescription drug
2 assistance clearinghouse program. The brand pharmaceutical
3 manufacturers shall create and implement a program to assist
4 state residents of who are low income or uninsured to gain
5 access to prescription medications through existing private and
6 public sector programs and prescription drug assistance
7 programs offered by manufacturers, including discount and
8 coverage programs. The brand pharmaceutical manufacturers
9 shall use available computer software programs that access an
10 eligible individual with the appropriate private or public
11 programs relating to the individual's medically necessary drugs.
12 The brand pharmaceutical manufacturers shall provide educa-
13 tion to individuals and providers to promote the program and to
14 expand enrollment and access to necessary medications for low-
15 income or uninsured individuals qualifying for the programs.
16 The participating brand pharmaceutical manufacturers shall be
17 responsible for the cost of the establishment of the program,
18 and be responsible for running the program, regardless of the
19 date of transfer of the program to the state, for the period of
20 time until a date no earlier than the thirtieth day of June, two
21 thousand five, and ownership of the technology, website and
22 other program features shall be transferred to the state on the
23 same date. The secretary of the department of health and human

24 resources and the director of the public employees insurance
25 agency shall provide joint oversight over the establishment and
26 construction of the program and program features for the period
27 of time prior to the transfer of ownership to the state. The
28 pharmaceutical council shall recommend the state agency to
29 own, control and operate the program, technology and program
30 features, and shall include such recommendation in its report on
31 or before the first day of September, two thousand four, to the
32 joint committee on government and finance, as provided for in
33 section eight of this article. In addition, the pharmaceutical
34 manufacturers shall report to the Joint Committee on Govern-
35 ment and Finance on a monthly basis all activities related to the
36 implementation of this program including the number of
37 citizens serviced and the services provided.

38 (b) The participating brand pharmaceutical manufacturers
39 shall contribute the funding for the promotion of the public
40 relations program attendant to the establishment of the program.
41 The participating brand pharmaceutical manufacturers shall be
42 responsible for the cost of the establishment of the program and
43 the cost of the ongoing program, regardless of the date of
44 transfer of ownership of the program to the state, for the period
45 of time until the thirty-first day of December, two thousand
46 four.

**§5A-3C-5. Pharmaceutical discount program; establishment;
eligible individuals; discount pass through; terms.**

1 There is hereby established a discount drug program to
2 provide low-income, uninsured individuals with access to
3 prescription drugs from participating brand pharmaceutical
4 companies and pharmacists through either a state-sponsored
5 discount card program or a program that extends current brand
6 pharmaceutical manufacturer prescription drug assistance
7 programs:

8 (a) The state hereby establishes a state-sponsored prescrip-
9 tion drug discount card program for certain eligible residents of
10 West Virginia:

11 (1) Eligible individuals include uninsured residents of West
12 Virginia up to two hundred per cent of the federal poverty
13 guideline who have not been covered by a prescription drug
14 program, whether public or private, at least six months prior to
15 applying to the discount card program;

16 (2) The state may negotiate voluntary discounts with brand
17 pharmaceutical manufacturers and pharmacists: *Provided*, That
18 the total discount received from the manufacturer shall pass
19 through to the eligible resident;

20 (3) Failure of a brand pharmaceutical manufacturer to
21 participate in the voluntary discount card program will not
22 result in prior authorization on drugs in the medicaid program
23 which would not otherwise be subject to prior authorization but
24 for the failure of the manufacturer to participate in this pro-
25 gram; and

26 (4) The state shall not establish a formulary or preferred
27 drug list as part of the discount card program.

28 (b) The brand pharmaceutical manufacturers may extend
29 existing prescription drug assistance programs to eligible
30 residents of West Virginia. Eligible individuals include
31 uninsured residents of West Virginia up to two hundred percent
32 of the federal poverty level who have not been covered by a
33 prescription drug program, whether public or private, at least
34 six months prior to applying to the program.

35 (c) The program established under this section shall be
36 structured so that a member presenting a discount card at a
37 participating pharmacy will receive the full benefit of the
38 pharmacy discount, as well as the manufacturer's discount, at

39 a point of sale transaction. The program, or the pharmacy
40 benefit manager contracted by the program, shall coordinate the
41 drug discount information provided by participating pharmacies
42 and manufacturers so that the available drug discounts are
43 provided to the member at the point of sale.

44 (d) Manufacturers participating in the voluntary program
45 established under this section shall cooperate with the program,
46 or the pharmacy benefit manager contracted by the program, to
47 provide the current list of drugs and the percentage of discount
48 from the AWP for such drugs, or the rebates that the manufac-
49 turer will provide under the program. It is the intent of this
50 program that adequate drug price and discount or rebate
51 information be provided by the manufacturer, such that the
52 program and participating pharmacies will have available such
53 drug prices and discounts or rebates at a point of sale pharma-
54 ceutical drug transaction. Retail pharmacies will be responsible
55 for no more than fifty percent of the discount offered by the
56 manufacturer to the participant.

57 (1) Pharmacies participating in the voluntary program(s)
58 established under this section will be responsible for no more
59 than fifty percent of the discount offered by the manufacturer
60 to the participant, and be paid a dispensing fee of no more than
61 three dollars and fifty cents per prescription with regard to
62 prescriptions filled under the program(s).

63 (2) Upon the presentation of a valid discount card, payment
64 for the prescription and otherwise meeting appropriate criteria
65 to have their prescription filled, the card-holder will have their
66 prescription filled by a participating pharmacy. To accomplish
67 the transaction, the participating pharmacy shall electronically
68 transmit the transaction to the program or pharmacy benefit
69 manager contracted by the program for processing. The
70 program, or the program's pharmacy benefit manager, shall
71 determine the discounted cost of the drug, including the

72 discount provided, the discount provided by the pharmacy, the
73 discount or rebate provided by the manufacturer, the pharmacy
74 dispensing fee, and any pharmacy benefit manager transaction
75 fee. The program, or the program's pharmacy benefit manager,
76 shall then transmit to the manufacturer an electronic statement
77 of the amount the manufacturer owes on the transaction to
78 cover the manufacturer's discount or rebate and the program's
79 or the pharmacy benefit manager's processing fee. The manu-
80 facturer shall, in turn, at least every fourteen days, transmit such
81 monetary amounts for the transaction to the program, or the
82 program's pharmacy benefit manager, and the program, or the
83 program's pharmacy benefit manager, shall pass such discount
84 or rebate amounts back to the participating pharmacy which
85 originated the transaction immediately.

86 (e) The pharmaceutical manufacturers shall report to the
87 Joint Committee on Government and Finance on a monthly
88 basis all activities related to the implementation of this program
89 including the number of citizens serviced and the services
90 provided, as well as, the benefits, the costs and the discounts
91 obtained.

**§5A-3C-6. Creation of program; administrative support;
medicaid and chip program.**

1 (a) There is hereby created in the state a program to obtain
2 favorable pharmaceutical prices for state agencies and other
3 qualified entities pursuant to this article.

4 (b) The medicaid program and the West Virginia children's
5 health insurance program may be exempt from participation in
6 this program until approval by the center for medicare and
7 medicaid services has been granted if it is determined to be
8 required by the council.

9 (c) Administrative staff support for the council created by
10 this article shall be provided by the departments represented on
11 the council.

12 (d) The council shall establish a pricing schedule using or
13 referencing the FSS prices, or using or referencing to the price,
14 as adjusted for currency valuations, set by Canada patented
15 medicine prices review board (PMPRB) or any other appropri-
16 ate referenced price that will maximize savings to the broadest
17 percentage of the population of this state.

18 (e) By September fifteenth of two thousand four, the
19 council shall report back to the Legislature the pricing schedule
20 developed and a strategic plan for implementation. The council
21 shall implement the proposed pricing schedule and strategic
22 plan upon concurrent resolution of the Legislature. If, at the
23 time of the acceptance or rejection of the concurrent resolution
24 to implement the proposed pricing schedule and strategy, the
25 concurrent resolution is not passed due to the Legislature's lack
26 of acceptance of the same, the Legislature shall accept or reject
27 a concurrent resolution to implement the pricing schedule and
28 strategy using or referencing the FSS: *Provided*, That accep-
29 tance or rejection of the above referenced resolutions shall
30 occur prior to the end of the regular session of the Legislature
31 in two thousand five.

32 (f) If neither of the above referenced resolutions pass during
33 the regular session of the Legislature in two thousand five, the
34 Legislature may, at any time in the future, pass a concurrent
35 resolution to implement the above referenced pricing schedule
36 and strategy or any subsequent recommendation of the council
37 to the Legislature and the Legislature determines that the
38 proposed pricing schedule and strategy are the most effective
39 method of reducing pharmaceutical prices for the citizens of the
40 state.

41 (g) Qualified entities, including but not limited to, licensed
42 private insurers, self insured employers, free clinics and other
43 entities who provide pharmaceuticals either directly or through
44 some form of coverage to the citizens of West Virginia shall
45 have an option to apply for participation in the program
46 established by this article in the form and manner established
47 by the council. The council, in it's sole discretion, shall approve
48 or deny participation through review of documentation deter-
49 mined to be necessary for full consideration and as established
50 by rule. The council shall consider, but not be limited to, the
51 fiscal stability and the size of each applicant.

52 (h) Pharmaceutical manufacturers may request a waiver
53 from the pricing schedule to be granted by the council for a
54 particular drug in which the development, production, distribu-
55 tion costs, other reasonable costs and reasonable profits, but
56 exclusive of all marketing and advertising costs as determined
57 by the council, is more than the pricing schedule rate of the
58 pharmaceutical or in those cases in which the pharmaceutical in
59 question has a sole source. The determination of reasonable
60 costs and reasonable profits may fluctuate between different
61 pharmaceuticals under consideration by the council. The
62 council shall determine by legislative rule fees to be paid by the
63 applicant at the time a waiver request is made and documenta-
64 tion required to be submitted at the time of the waiver request.

§5A-3C-7. Multistate discussion group.

1 For the purposes of reviewing or amending the program
2 establishing the process for making pharmaceuticals more
3 available and affordable to the citizens of West Virginia, the
4 state may continue to enter into multistate discussions and
5 agreements. For purposes of participating in these discussions,
6 the state shall be represented by members of the council created
7 in section eight of this article.

§5A-3C-8. West Virginia pharmaceutical cost management council.

1 (a) There is hereby created the West Virginia pharmaceuti-
2 cal cost management council which consists of the secretary of
3 the department of administration or his or her designee, the
4 director of the public employees insurance agency or his or her
5 designee, the commissioner of the bureau of medical services
6 of the department of health and human resources or his or her
7 designee, the secretary of the department of health and human
8 resources or his or her designee, the executive director of the
9 workers' compensation commission or his or her designee,
10 bureau of senior services or his or her designee and five
11 members from the public who shall be appointed by the
12 governor with the advice and consent of the Senate. One public
13 member shall be a licensed pharmacist employed by a commu-
14 nity retail pharmacy, one public member shall be a representa-
15 tive of a pharmaceutical manufacturer with substantial opera-
16 tions located in the state of West Virginia that has at least seven
17 hundred fifty employees, one public member shall be a primary
18 care physician, one public member shall represent those who
19 will receive benefit from the establishment of this program and
20 one public member shall have experience in the financing,
21 development or management of a health insurance company
22 which provides pharmaceutical coverage. Each public member
23 shall serve for a term of four years. Of the public members of
24 the council first appointed, one shall be appointed for a term
25 ending the thirtieth day of June, two thousand six, and two each
26 for terms of three and four years. Each public member shall
27 serve until his or her successor is appointed and has qualified.
28 A member of the council may be removed by the governor for
29 cause.

30 (b) The secretary of the department of administration shall
31 serve as chairperson of the council, which shall meet at times

32 and places specified by the chairperson or upon the request of
33 two members of the council.

34 (c) Authority members shall not be compensated in their
35 capacity as members but shall be reimbursed for reasonable
36 expenses incurred in the performance of their duties.

37 (d) The council has the power and authority to:

38 (1) Contract for the purpose of implementing the cost
39 containment provisions of this article;

40 (2) File suit;

41 (3) Execute as permitted by applicable federal law, pre-
42 scription drug purchasing agreements with:

43 (A) All departments, agencies, authorities, institutions,
44 programs, any agencies or programs of the federal government,
45 quasi public corporations and political subdivisions of this state,
46 including, but not limited to, the children's health insurance
47 program, the division of corrections, the division of juvenile
48 services, the regional jail and correctional facility authority, the
49 workers' compensation fund, state colleges and universities,
50 public hospitals, state or local institutions, such as nursing
51 homes, veterans' homes, the division of rehabilitation, public
52 health departments, state programs, including, but not limited
53 to, programs established in sections four and five of this article,
54 and the bureau of medical services: *Provided*, That any contract
55 or agreement executed with or on behalf of the bureau of
56 medical services shall contain all necessary provisions to
57 comply with the provisions of Title XIX of the Social Security
58 Act, 42 U. S. C. §1396 *et seq.*, dealing with pharmacy services
59 offered to recipients under the medical assistance plan of West
60 Virginia;

61 (B) Governments of other states and jurisdictions and their
62 individual departments, agencies, authorities, institutions,
63 programs, quasi-public corporations and political subdivisions;
64 and

65 (C) Regional or multi-state purchasing alliances or consor-
66 tia, formed for the purpose of pooling the combined purchasing
67 power of the individual members in order to increase bargain-
68 ing power; and

69 (4) Consider strategies by which West Virginia may
70 manage the increasing costs of prescription drugs and increase
71 access to prescription drugs for all of the state's citizens,
72 including the authority to:

73 (A) Explore the enactment of fair prescription drug pricing
74 policies;

75 (B) Explore discount prices or rebate programs for seniors
76 and persons without prescription drug coverage;

77 (C) Explore programs offered by pharmaceutical manufac-
78 turers that provide prescription drugs for free or at reduced
79 prices;

80 (D) Explore requirements and criteria, including the level
81 of detail, for prescription drug manufacturers to disclose to the
82 council expenditures for advertising, marketing and promotion,
83 based on aggregate national data;

84 (E) Explore the establishment of counter-detailing pro-
85 grams aimed at educating health care practitioners authorized
86 to prescribe prescription drugs about the relative costs and
87 benefits of various prescription drugs, with an emphasis on
88 generic substitution for brand name drugs when available and
89 appropriate; prescribing older, less costly drugs instead of
90 newer, more expensive drugs, when appropriate; and prescrib-

91 ing lower dosages of prescription drugs, when available and
92 appropriate;

93 (F) Explore disease state management programs aimed at
94 enhancing the effectiveness of treating certain diseases identi-
95 fied as prevalent among this state's population with prescription
96 drugs;

97 (G) Explore prescription drug purchasing agreements with
98 large private sector purchasers of prescription drugs and
99 including those private entities in pharmacy benefit manage-
100 ment contracts: *Provided*, That no private entity may be
101 compelled to participate in a purchasing agreement;

102 (H) Explore the feasibility of using or referencing, the
103 federal supply schedule or referencing to the price, as adjusted
104 for currency valuations, set by the Canada patented medicine
105 prices review board ("PMPRB"), or any other appropriate
106 referenced price to establish prescription drug pricing for brand
107 name drugs in the state; and to review and determine the
108 dispensing fees for pharmacies in such as established in section
109 six of this article;

110 (I) Explore , if possible, joint negotiations for drug purchas-
111 ing and a shared prescription drug pricing schedule and shared
112 preferred drug list for use by the public employees insurance
113 agency, the medicaid program, other state payors and private
114 insurers;

115 (J) Explore coordination between the medicaid program,
116 the public employees insurance agency and, to the extent
117 possible, in-state hospitals and private insurers toward the
118 development of a uniform preferred prescription drug list which
119 is clinically appropriate and which leverages retail prices;

120 (K) Explore policies which promote the use of generic
121 drugs, where appropriate;

122 (L) Explore a policy that precludes a drug manufacturer
123 from reducing the amounts of drug rebates or otherwise
124 penalize an insurer, health plan or other entity which pays for
125 prescription drugs based upon the fact that the entity uses step
126 therapy or other clinical programs before a drug is covered or
127 otherwise authorized for payment;

128 (M) Explore arrangements with entities in the private
129 sector, including self-funded benefit plans and nonprofit
130 corporations, toward combined purchasing of health care
131 services, health care management services, pharmacy benefits
132 management services or pharmaceutical products on the
133 condition that no private entity be compelled to participate in
134 the prescription drug purchasing pool; and

135 (N) Explore other strategies, as permitted under state and
136 federal law, aimed at managing escalating prescription drug
137 prices and increasing affordable access to prescription drugs for
138 all West Virginia citizens;

139 (5) Contract with appropriate legal, actuarial and other
140 service providers required to accomplish any function within
141 the powers of the council;

142 (6) Develop other strategies, as permitted under state and
143 federal law, aimed at managing escalating prescription drug
144 prices and increasing affordable access to prescription drugs for
145 all West Virginia citizens;

146 (7) Explore the licensing and regulation of pharmaceutical
147 detailers, including the requirement of continuing professional
148 education, the imposition of fees for licensing and continuing
149 education, the establishment of a special revenue account for
150 deposit of the fees and the imposition of penalties for noncom-
151 pliance with licensing and continuing education requirements,
152 and rules to establish procedures to implement the provisions of
153 the subdivision;

154 (8) The council shall report to the Legislature's joint
155 committee on government and finance on or before the first day
156 of September, two thousand four, and report on or before the
157 thirty-first day of December, two thousand four, and annually
158 thereafter to the Legislature, and provide recommendations to
159 the Legislature on needed legislative action and other functions
160 established by the article or requested by the joint committee on
161 government and finance of the Legislature; and

162 (9) The council shall, upon the passage of this article,
163 immediately commence to study the fiscal impact to this state
164 of the federal "Medicare Prescription Drug Improvement and
165 Modernization Act of 2003" and shall report to the Legisla-
166 ture's joint committee on government and finance on or before
167 the fifteenth day of October, two thousand four, as to the
168 findings of the council.

169 (10) The council shall develop an evaluation methodology
170 to certify and audit savings in the discount savings program by
171 determining the impact on growth and profit of the pharmaceu-
172 tical manufacturers to ensure that prices have not been inflated
173 to offset the discount card value.

174 (11) The council shall evaluate the clearinghouse estab-
175 lished by this article and the discount card program established
176 by this article to report to the Joint Committee on Government
177 and Finance, and the Legislative Oversight Commission on
178 Health and Human Resources Accountability, their findings and
179 recommendations for further action by the Legislature.

180 (12) The council shall further (1) review determine that the
181 implementation of the programs under this article will not
182 jeopardize, reduce or penalize the benefits of veterans or other
183 recipients of FSS drug prices, considering their respective co-
184 pay structures, and the pricing mechanisms of their respective
185 programs; (2) commence negotiations to obtain independent

186 agreements or multi-state agreements as many as ten states to
187 use or reference a pricing schedule as set forth in section six of
188 this article; (3) and determine the ability to establish a savings
189 of forty two percent of the retail cost to be reported to the Joint
190 Committee on Government and Finance and the Legislative
191 Oversight Commission on Health and Human Resources
192 Accountability, as established in section eight of this article.

**§5A-3C-9. Investigation of Canadian drugs; wholesaling; federal
waivers.**

1 The council created in section eight of this article and the
2 director of the public employees insurance agency are autho-
3 rized to investigate the feasibility of purchasing prescription
4 drugs from sources in Canada, which may include the feasibil-
5 ity of the state or an instrumentality thereof serving as a
6 wholesale distributor of prescription drugs in the state.

7 (a) Upon a determination by the council or the director of
8 the public employees insurance agency that the same is feasible
9 and in the best interests of the citizens of the state, the council
10 or the director is authorized to pursue waivers from the federal
11 government, including, but not limited to, from the United
12 States food and drug administration, as necessary for the state
13 to accomplish prescription drug purchasing from sources in
14 Canada provided, however, if a waiver is not granted, the
15 council is authorized to take necessary legal action.

16 (b) Upon a favorable finding by the appropriate federal
17 agencies or courts, notwithstanding any provision of this code
18 to the contrary, the council or the director of the public employ-
19 ees insurance agency may establish and implement a methodol-
20 ogy to provide wholesale drugs to licensed pharmacies located
21 within West Virginia, provided however, prior to the implemen-
22 tation, the Legislature must adopt a concurrent resolution
23 authorizing such action.

§5A-3C-10. Director's powers; ability to enter drug purchasing contracts.

1 Notwithstanding any provision of this code to the contrary,
2 nothing contained in this article shall be construed to limit the
3 powers and authority granted to the director of the public
4 employees insurance agency pursuant to article sixteen-c,
5 chapter five of this code. Notwithstanding any provision of this
6 code to the contrary and specifically subdivision four, subsec-
7 tion (a), section four, article five-c, chapter five of this code, the
8 director is authorized to execute prescription drug purchasing
9 agreements without further enactment of the Legislature.

§5A-3C-11. Agency's management ability continued.

1 Nothing contained in this article shall be construed to limit
2 the ability of the various state agencies to enter into contracts
3 or arrangements or to otherwise manage their pharmacy
4 programs until such time as the programs created or authorized
5 pursuant to this article are implemented.

§5A-3C-12. Restraint of trade; civil and criminal violations defined.

1 (a) The following are considered to restrain trade or
2 commerce unreasonably and shall be unlawful:

3 (1) A contract, combination or conspiracy between two or
4 more persons:

5 (A) For the purpose or with the intent to fix, control or
6 maintain the market price, rate or fee of pharmaceuticals; or

7 (B) Allocate or divide customers or markets, functional or
8 geographic, for any pharmaceutical.

9 (2) The establishment, maintenance or use of a monopoly
10 or an attempt to establish a monopoly of trade or commerce,
11 any part of which is within this state, by any persons for the
12 purpose of or with the intent to exclude competition or control,
13 fix or maintain pharmaceutical prices.

14 (b) Any person violating the provisions of this section is
15 guilty of a felony and, upon conviction thereof, shall be
16 confined in a state correctional facility for not less than one nor
17 more than ten years, or fined in an amount consistent with the
18 Clayton Act 15 U.S.C. §15 et seq. which may include treble
19 damages, or both fined and confined.

20 (c) Any person violating the provisions of this section is
21 liable for a civil penalty and fine in an amount consistent with
22 the Clayton Act 15 U.S.C. §15 et seq. which may include treble
23 damages, for each violation.

24 (d) The county prosecutor shall investigate suspected
25 violations of, and institute criminal proceedings pursuant to, the
26 provisions of this section.

27 (e) The attorney general or special counsel appointed by the
28 governor, in his or her discretion, shall represent the state in all
29 civil proceedings brought on behalf of the state to enforce the
30 provisions of this section. After payment of all attorney fees
31 and costs, no less than fifty percent of all judgments or settle-
32 ments shall be placed in the general revenue fund of the state.

§5A-3C-13. Advertising costs; reporting of same.

1 (a) Advertising costs for prescription drugs, based on
2 aggregate national data, must be reported to the state council by
3 all manufacturers and labelers of prescription drugs dispensed
4 in this state that employs, directs or utilizes marketing represen-
5 tatives. The reporting shall assist this state in its role as a
6 purchaser of prescription drugs and an administrator of pre-

7 prescription drug programs, enabling this state to determine the
8 scope of prescription drug advertising costs and their effect on
9 the cost, utilization and delivery of health care services and
10 furthering the role of this state as guardian of the public
11 interest.

12 (b) The council shall establish, by legislative rule, the
13 reporting requirements of information by labelers and manufac-
14 turers which shall include all national aggregate expenses
15 associated with advertising and direct promotion of prescription
16 drugs through radio, television, magazines, newspapers, direct
17 mail and telephone communications as they pertain to residents
18 of this state.

19 (c) The following shall be exempt from disclosure require-
20 ments:

21 (1) All free samples of prescription drugs intended to be
22 distributed to patients;

23 (2) All payments of reasonable compensation and reim-
24 bursement of expenses in connection with a bona fide clinical
25 trial. As used in this subdivision, "clinical trial" means an
26 approved clinical trial conducted in connection with a research
27 study designed to answer specific questions about vaccines,
28 new therapies or new ways of using known treatments; or

29 (3) All scholarship or other support for medical students,
30 residents and fellows to attend significant educational, scientific
31 or policy-making conference of national, regional or specialty
32 medical or other professional association if the recipient of the
33 scholarship or other support is selected by the association.

34 (d) The council is further authorized to establish time lines,
35 the documentation, form and manner of reporting required as
36 the council determines necessary to effectuate the purpose of
37 this article. The council shall report to the joint committee on

38 government and finance, in an aggregate form, the information
39 provided in the required reporting.

40 (e) Notwithstanding any provision of law to the contrary,
41 information submitted to the council pursuant to this section is
42 confidential and is not a public record and is not available for
43 release pursuant to the West Virginia freedom of information
44 act. Data compiled in aggregate form by the council for the
45 purposes of reporting required by this section is a public record
46 as defined in the West Virginia freedom of information act, as
47 long as it does not reveal trade information that is protected by
48 state or federal law.

§5A-3C-14. State role.

1 For purpose of implementing this article, the state repre-
2 sented by the council shall have authority to negotiate pharma-
3 ceutical prices to be paid by program participants. These
4 negotiated prices shall be available to all programs.

§5A-3C-15. Rulemaking.

1 The council may promulgate emergency rules pursuant to
2 the provisions of section fifteen, article three, chapter
3 twenty-nine-a of this code to implement any section of this
4 article.

§5A-3C-16. Sunset provision.

1 The council shall continue to exist, pursuant to the provi-
2 sions of article ten, chapter four of this code, until the first day
3 of July, two thousand eight, unless sooner terminated, contin-
4 ued or reestablished pursuant to the provisions of that article.

§5A-3C-17. Potential use of savings.

1 Savings identified by all program participants shall be
2 quantified and certified to the council and included in the

3 annual report of the council to the Legislature provided for in
4 section eight of this article. Savings, or any part thereof, created
5 by the implementation of this program may, in the sole discre-
6 tion of the Legislature, be directed towards the maintenance of
7 existing state health programs and the expansion of insurance
8 programs for the uninsured and underinsured.

That Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman Senate Committee

Chairman House Committee

Originating in the House.

In effect from passage.

Clerk of the Senate

Clerk of the House of Delegates

~~President of the Senate~~

Speaker of the House of Delegates

The within is approved this the ten
day of April, 2004.

Governor

PRESENTED TO THE
GOVERNOR

DATE 3/22/04

TIME 9:30a